

THE VALE OF GLAMORGAN COUNCIL

HOMES AND SAFE COMMUNITIES SCRUTINY COMMITTEE: 5TH FEBRUARY, 2025

REFERENCE FROM CABINET: 16TH JANUARY, 2025

“C235 DRAFT CAPITAL PROGRAMME PROPOSALS 2025/26 TO 2029/30 (EL/PR) (SCRUTINY – ALL) –

The Leader presented the report to gain approval for the Draft Capital Programme Proposals for 2025/26 to 2029/30 so that they may be submitted to Scrutiny Committees for consultation, prior to the final Capital Proposals being presented to Members in February 2024.

Welsh Government (WG) announced the provisional 2025/26 General Capital Funding (GCF) settlement in December 2024, however no further indication had been received from Welsh Government at this time and therefore assumed that from 2026/27 onwards, the level of capital funding would be flatlined at £7.606m and would then remain constant for the remainder of the period of the programme.

A summary of the programme for the five year period was contained in paragraph 2.8 of the report with a total value of capital schemes over the next five years of £399.7m.

Given the high level of risk for the Council associated with some of the schemes submitted the approach necessitated has been that only those schemes of highest corporate priority and/or risk could be pursued. Table 1 on page 2 of the report contained a summary of the five year Capital Programme by Directorate with Table 10 on page 11 of the report detailing the capital bids that were proposed to be funded.

Scrutiny Committee would be asked to review the draft proposals and make any recommendations to Cabinet by 27th February, 2025. Managers would be asked to revisit the recommended schemes contained in the draft final proposals prior to presentation to Cabinet and Council to confirm final costs and spend profiles.

The Leader said that the Capital Programme had been a success for the Council over recent years and since 2014 had either re-built or remodelled ten Primary Schools, five Secondary Schools and two Special Education Schools, with Saint Richard Gwyn and Ysgol Iolo Morgannwg both planned. Over 80% of construction spend and sub-contractor employment on those schemes had come from Wales and 50% of the workforce had come from the post code.

With regard to Homes Development, the recent Gavin and Stacey Christmas Special showcased the Barry Island regeneration, the Pumphouse regeneration, the

Goodsheds regeneration the Transport hub and the disco tunnel on Hood Road, all as locations that had been delivered since 2014 whether by the Council directly or in partnership with others.

Councillor Wilson referred to Appendix 2 to the report in relation to the money allocated to fleet parking which has linked to revenue savings of an estimated £350k a year as an example of investing to save and looking to address the climate emergency through Project Zero. He was also pleased to see continued investment in Victorian schools which would over time reduce expenditure on repairs. Officers were thanked for their work to organise and deliver those schemes. The Leader agreed that the Asset Renewals Scheme for schools were not mentioned as often as they should be and the team co-ordinating those schemes had to operate within certain windows of time in school holidays.

This was a matter for Executive decision.

Cabinet, having considered the report and all the issues and implications contained therein

RESOLVED –

(1) T H A T the draft Capital Programme for 2025/26 to 2029/30 be noted and the programme submitted for consultation to all the Scrutiny Committees.

(2) T H A T the report and appendices be referred to Scrutiny Committees for their consideration and debate, and that any recommendations of Scrutiny Committees be passed to Corporate Performance and Resources Scrutiny Committee as the lead Scrutiny Committee in order for their views to be forwarded to Cabinet.

(3) T H A T subject to Resolutions (1) and (2), the reprofile of the Penarth Marina Landslip Slope Stabilisation Works and the Housing Improvement Programme in line with the Housing Business Plan be approved as set out in paragraphs 2.31 and 2.39 of the report.

(4) T H A T that the £2m Education Asset Renewal budget was allocated as set out in Appendix 1 to the report be approved.

(5) T H A T the use of the urgency procedure as set out at section 15.14 of the Council's Constitution be agreed to refer the report to as described in Resolution (2) for consideration as soon as possible.

Reasons for decisions

(1) In order to consult Members on the Capital Programme for 2025/26 to 2029/30.

(2) In order that Cabinet be informed of the comments of Scrutiny Committees before making a proposal on the Capital Programme.

- (3) To reflect the work programme for the Penarth Marina Landslip Slope Stabilisation Works and the Housing Business Plan.
- (4) To allow asset renewal schemes to be carried out in 2025/26.
- (5) To ensure that the Draft Capital Programme Proposals 2025/26 to 2029/30 report could be presented to Cabinet on 27th February, 2025 for consideration and approval.”

Attached as Appendix – Report to Cabinet: 16th January, 2025

Meeting of:	Cabinet
Date of Meeting:	Thursday, 16 January 2025
Relevant Scrutiny Committee:	All Scrutiny Committees
Report Title:	Draft Capital Programme Proposals 2025/26 to 2029/30
Purpose of Report:	To gain approval for the Draft Capital Programme Proposals for 2025/26 to 2029/30 so that they may be submitted to Scrutiny Committees for consultation, prior to the final Capital Proposals being presented to Members in February 2024.
Report Owner:	Executive Leader and Cabinet Member for Performance and Resources
Responsible Officer:	Matt Bowmer, Head of Finance/S151 Officer
Elected Member and Officer Consultation:	Senior Leadership Team have been consulted on the draft Capital budget proposals. This report will be submitted to Scrutiny Committees for consultation.
Policy Framework:	This report follows the procedure laid down in the constitution for the making of the budget. The final 2025/26 budget proposals will require the approval of Full Council.
<p>Executive Summary:</p> <ul style="list-style-type: none"> • This report sets out the current 5 year Capital Programme for the period 2025/26 to 2029/30 and the short listed Capital Bids that have been submitted for the period in Appendix 1 and Appendix 2 for review by Cabinet and to be referred to Scrutiny Committees for consultation. • The Council is facing significant pressures in relation to price inflation and the cost of living crisis which has seen increases in the costs of materials and labour. This has had an impact on the current schemes within the Capital Programme and also the funding available to fund new schemes within the Capital Programme. • The total value of capital schemes over the next 5 years is £399.7m and this is summarised in the table below. This includes £15.6m for the Band B Sustainable Communities for Learning Programme, £85.5m for Education pipeline schemes and £228.8m for the Housing Improvement Programme. 	

Table 1 – Summary of schemes in the 5-year Capital Programme

Directorate	2025/26	2026/27	2027/28	2028/29	2029/30
	£000	£000	£000	£000	£000
Learning and Skills	17,835	2,309	2,000	2,000	2,000
Social Services	1,373	302	225	215	200
Environment	11,277	6,179	4,124	3,885	3,710
Housing	25,477	40,774	61,795	49,203	51,551
Place	1,967	1,305	1,305	1,150	1,150
Corporate Resources	312	294	298	473	431
City Deal	810	2,286	807	2,053	1,100
Pipeline Schemes	23,389	36,672	24,042	12,522	915
Total	82,440	90,121	94,596	71,501	61,057

Table 2 – Summary of funding of the schemes in the Capital Programme

Funding	2025/26	2026/27	2027/28	2028/29	2029/30
	£000	£000	£000	£000	£000
General Capital Funding	7,606	7,606	7,606	7,606	7,606
Capital Receipts	3,829	1,684	666	511	500
Reserves	11,366	7,958	8,316	4,155	2,594
Unsupported Borrowing	21,827	34,324	55,364	44,831	44,787
Grants and Contributions (Including S106)	37,812	38,549	22,644	14,398	5,570
Total	82,440	90,121	94,596	71,501	61,057

- The Initial Capital Programme Proposals were taken to Cabinet on 24th October 2024 (C158) including the long list of Capital Bids that directorates submitted. The long list of bids were reviewed and shortlisted by Strategic Insight Board during October and for shortlisted bids (detailed in Appendix 2), officers were asked to complete full capital bid forms which were taken back to Strategic Insight Board in November. The recommendations of the Strategic Insight Board have been reviewed by the Senior Leadership Team and the Budget Working Group. A draft Capital Programme 2025/26 to 2029/30 inclusive of proposed successful bids is detailed in Appendix 1. A list of bids that have been included in the 2025/26-2029/30 Capital Programme are detailed in Appendix 3.

- New schemes funded over the five year programme include £1.3m of Education bids to support the school estate, over £940k to improve Social Services buildings and £2.4m to implement the Fleet Parking scheme.

Recommendations

1. That Cabinet reviews the draft Capital Programme for 2025/26 to 2029/30 and submits the programme for consultation to all the Scrutiny Committees.
2. That Cabinet refers this report and appendices to Scrutiny Committees for their consideration and debate, and that any recommendations of Scrutiny Committees are passed to Corporate Performance and Resources Scrutiny Committee as the lead Scrutiny Committee in order for their views to be forwarded to Cabinet.
3. That subject to recommendations 1 and 2, the reprofile of the Penarth Marina Landslip Slope Stabilisation Works and the Housing Improvement Programme in line with the Housing Business Plan is approved as set out in paragraphs 2.31 and 2.39 of this report.
4. That Cabinet approves that the £2m Education Asset Renewal budget is allocated as set out in Appendix 1.
5. That the use of the urgency procedure as set out at section 15.14 of the Council's constitution be agreed to refer the report to as described in Recommendation (2) for consideration as soon as possible.

Reasons for Recommendations

1. In order to consult Members on the Capital Programme for 2025/26 to 2029/30.
2. In order that Cabinet be informed of the comments of Scrutiny Committees before making a proposal on the Capital Programme.
3. To reflect the work programme for the Penarth Marina Landslip Slope Stabilisation Works and the Housing Business Plan.
4. To allow asset renewal schemes to be carried out in 2025/26.
5. To ensure that the Draft Capital Programme Proposals 2025/26 to 2029/30 report could be presented to Cabinet on 27th February, 2025 for consideration and approval.

1. Background

- 1.1 The Council has produced a detailed five year Capital Programme, with the proposed programme for 2025/26 to 2029/30 being included in Appendix 1.
- 1.2 The long list of Capital bids detailed in the Initial Capital Programme Proposals report which was taken to Cabinet on 24th October 2024 (C158) was reviewed and shortlisted by the Strategic Insight Board during October. For shortlisted bids (Appendix 2), officers were asked to complete full capital bid forms which were taken back to Strategic Insight Board in November. A risk assessment is undertaken for each bid, in line with the Council's Corporate Risk Management Strategy. The bids were then reviewed to assess corporate priority, schemes that are required on a statutory or health and safety basis are prioritised alongside any invest to save schemes. All bids are also assessed for the contribution they

make towards the 5 ways of working to demonstrate commitment to the Well-being of Future Generations Act. The Sustainability of the scheme proposals are also self assessed as part of the capital bid process.

Table 3 - Summary of shortlisted Capital Bids Funding Requests

Directorate	2025/26	2026/27	2027/28	2028/29	2029/30
	£000	£000	£000	£000	£000
Learning & Skills	2,350	3,000	4,286	0	0
Social Services	410	55	25	15	0
Environment & Housing	3,062	725	185	185	185
Place	0	0	0	0	0
Corporate Resources	42	740	48	48	48
Total Gross Capital Bids	5,864	4,520	4,544	248	233

- 1.3** As the provisional capital settlement from Welsh Government has now been received, the Budget Working Group and Strategic Leadership Team have been in a position to receive recommendations regarding which of the Capital Bids should be included within the Capital Programme 2025/26 to 2029/30 and these are detailed in Appendix 3 and included within Appendix 1.
- 1.4** Similar to last year’s process, this year’s budget setting process has been collaborative and forensic . The budget is a regular item for update and discussion at Strategic Leadership Team, workshop sessions have been held with elected Members and senior managers, and Directors have led their own directorate level planning sessions and additional sessions held with Strategic Insight Board to short list and review capital bid submissions.

2. Key Issues for Consideration

Capital Funding

- 2.1** On 11th December 2024, the Welsh Government (WG) announced the provisional 2025/26 General Capital Funding (GCF) settlement which was £7.606m, being made up of £4.229m grant and £3.377m of supported borrowing. This is a £620k increase than the general capital funding of £6.986m that was allocated for 2024/25.
- 2.2** The provisional settlement advised:
 “The Welsh Government received an increased capital settlement for 2025/26 and I’m pleased to be able to increase general capital funding by £20m to £200m to support the inflationary increases in costs and give more flexibility to Authorities in financing smaller capital projects and refurbishment or schemes such as Disabled Facility Grants. I am also able to increase the funding to enable Authorities to respond to our joint priority of decarbonisation through the low carbon heat grant to £30m. We have had some excellent examples where this

funding can be used in stand-alone projects or as part of wider capital programmes to reduce the carbon footprint of the Local Authority estate.

The Welsh Government is expecting multi year settlements for resource and capital at the conclusion of the UK Spending Review during the first half of 2025 which will provide much needed certainty for us and our partners. I hope to be able to provide a more than one-year indicative local government settlement budget at the next provision budget”.

- 2.3** A multi year settlement as indicated above will be welcomed in the future as it will enable more robust long term financial planning, however as no further indication has been received from Welsh Government at this time, it has been assumed that from 2026/27 onwards, the level of capital funding will be flatlined at £7.606m and will then remain constant for the remainder of the period of this programme.
- 2.4** On this basis, the following Table represents the capital funding from the Welsh Government assumed as part of the 5-year programme:

Table 4 – Assumption of Five-Year Funding from Welsh Government

WG Funding	2025/26	2026/27	2027/28	2028/29	2029/30
	£000	£000	£000	£000	£000
Supported Borrowing	3,377	3,377	3,377	3,377	3,377
General Fund					
General Capital Grant	4,229	4,229	4,229	4,229	4,229
TOTAL	7,606	7,606	7,606	7,606	7,606

- 2.5** Another means of financing capital expenditure is through capital receipts resulting from the sale of assets. Capital receipts are difficult to predict albeit the Council will strive to maximise receipts where possible. The uncertainty in the current economic climate could have an impact on projections and therefore the Council needs to be prudent when allocating capital receipts to be used a capital funding.
- 2.6** Receipts from the sale of Housing Revenue Account (HRA) assets can only be spent in the HRA and cannot be used to finance General Fund capital schemes.
- 2.7** The Council has taken the decision to ringfence vehicle capital receipts for the vehicle replacement programme. Capital receipts would be utilised in the year that they are received to reduce the requirement to use reserves or unsupported borrowing.
- 2.8** Projected use and income generated from the sale of assets for the next 5 years is shown in the following Table.

Table 5 – The use of capital receipts in the 5-year Capital Programme

Capital Receipts	General	Ring-fenced Social Services	Ring- fenced Education
	£000	£000	£000
Projected Balance as at 31st March 2025	5,102	666	184
Anticipated Requirements – 2025/26	(2,920)	(625)	(284)
Anticipated Receipts – 2025/26	0	0	100
Balance as at 31st March 2026	2,182	41	0
Anticipated Requirements – 2026/27	(1,684)	0	0
Anticipated Receipts – 2026/27	964	0	0
Balance as at 31st March 2027	1,462	41	0
Anticipated Requirements – 2027/28	(166)	0	0
Anticipated Receipts – 2027/28	0	0	0
Balance as at 31st March 2028	1,296	41	0
Anticipated Requirements – 2028/29	(11)	0	(1,000)
Anticipated Receipts – 2028/29	1,000	0	1,000
Balance as at 31st March 2029	2,285	41	0
Anticipated Requirements – 2029/30	0	0	0
Anticipated Receipts – 2029/30	0	0	0
Balance as at 31st March 2030	2,285	41	0

2.9 Capital expenditure can also be funded by revenue contributions or the utilisation of existing reserves.

2.10 Due to the current financial situation, there is an increasing pressure upon all internal sources of funding which is resulting in a significant use of reserves within year and over the next five years. The Council needs to safeguard the remaining reserves to be able to mitigate risks should unforeseen expenditure occur. Projected reserve balances can be found in the Table below.

Table 6 – Use of Reserves

As at	Estimated Balance 31/03/25	Estimated Balance 31/03/26	Estimated Balance 31/03/27	Estimated Balance 31/03/28	Estimated Balance 31/03/29	Estimated Balance 31/03/30
	£000	£000	£000	£000	£000	£000
General Fund	11,107	11,107	11,107	11,107	11,107	11,107
Insurance	4,878	4,878	4,878	4,878	4,878	4,878
Service Reserves	8,602	6,357	5,371	5,079	5,092	5,104
Risk and Smoothing Reserves	17,311	15,773	14,916	14,327	13,722	13,425

Capital	6,105	4,091	4,062	4,062	4,062	4,062
Schools	748	748	748	748	748	748
Housing Revenue Account	4,192	4,232	4,474	2,095	2,115	2,172
Total	52,943	47,186	45,556	42,296	41,724	41,496

- 2.11** Schemes are also included in the programme that have funding under S106 planning obligations.
- 2.12** Outside of the above, the Council is heavily dependent on specific grant funding to supplement its own resources if certain capital schemes are to be progressed. It is estimated that over the next five years, the level of specific grant funding for General Fund capital schemes is approximately £84.4m which is around £46.3m more than the level of General Capital Funding for the same period (£38.03m). The grants include the Sustainable Communities for Learning programme, Dinas Powys Flood Resilience Scheme, Restore the Thaw and The Woodland Investment Grant (TWIG).
- 2.13** The Major Repairs Allowance (MRA), which is the grant that provides capital funding to the Housing Revenue Account (HRA) was set at £2.770m for 2024/25. As no further indication has been received for 2025/26 or future years it has been assumed within the strategy and the draft proposals that the grant remains at £2.770m throughout the period.
- 2.14** The Council is also able to borrow to finance capital expenditure. This can be supported where funding is received from Welsh Government to fund the cost of borrowing or unsupported where the Council has to finance the full cost of the debt. When considering options for capital financing, the ability of the Council to finance the repayment of any loan it raises for the funding of capital schemes must be evaluated.
- 2.15** At the time of writing the Initial Capital Programme Proposals 2025/26 to 2029/30 report that went to Cabinet on 24th October, the general capital funding projection was assuming a 1.54% reduction each year for the next five years, a total of 7.7% over the period. However, the provisional settlement announced on 11th December 2024 provided a more positive capital settlement detailed in paragraphs 2.1 to 2.4 above.

Table 7 – Change in General Capital Funding over the period

	2025/26 £000	2026/27 £000	2027/28 £000	2028/29 £000	2029/30 £000
GCF Assumed in this report	7,606	7,606	7,606	7,606	7,606
GCF Assumed in October Report	6,878	6,772	6,668	6,565	6,464
Additional GCF	728	834	938	1,041	1,142

- 2.16** The below funding has been identified towards funding the capital bids detailed in Appendix 3:

Table 8 – Funding Identified

Funding Identified	£000
Corporate Landlord Reserve	204
Project Zero Reserve	195
Capital Schemes Reserve	134
Unsupported Borrowing	3,230
Unallocated General Capital Funding	1,720
Total	5,483

2.17 The funding available of £5,483m is split £4.213m in 2025/26, £786k in 2026/27, £173k in 2027/28, £163k in 2028/29 and £148k in 2029/30. The detail on how this has been allocated can be found in table 10. The additional General Capital Funding received not utilised to fund capital bids above has been used to reduce existing borrowing commitments within the approved capital programme (which will help reduce the revenue cost of borrowing cost pressure) and also to fund increases to the Social Services and Environment and Housings asset renewal allocations.

Capital Bids 2025/26 to 2029/30

2.18 Given the scarce capital financial resources available and the fact that much of the predicted future General Capital funding from Welsh Government has already been allocated within the current five year programme, the Council has decided that a different approach to capital bids will be taken this financial year. Each directorate was asked to submit a list of potential capital bids indicating the scheme name, anticipated cost, brief scheme description, decarbonisation considerations, links to the Council’s Wellbeing Objectives, Annual Delivery Plan and any revenue implications as a result of the bid. Each directorate has prioritised the list of bids and have indicated any risks with not progressing specific bids.

2.19 New capital bids were invited for return by 27th September 2024. In total 46 bids were received - 6 from Learning and Skills, 10 from Social Services, 25 from Environment & Housing, 0 from Place, and 5 from Resources. The value of net capital bids received totalled £13.847m in 2024/25 and £46.054m over the 5-year period. The long list of bids was brought to Cabinet on 24th October 2024.

2.20 Bids were shortlisted by Strategic Insight Board in October. For shortlisted bids, officers were asked to complete full capital bid forms which were taken back to Strategic Insight Board in November. A risk assessment has been undertaken for each bid, in line with the Council's Corporate Risk Management Strategy. The bids have been reviewed to assess corporate priority, schemes that are required on a statutory or health and safety basis have been prioritised alongside any invest to save schemes. All bids are also assessed for the contribution they make towards the 5 ways of working to demonstrate commitment to the Well-being of Future Generations Act. The Sustainability of the scheme proposals are also self assessed as part of the capital bid process. A summary of the short listed bids is detailed below and further information is given in Appendix 2.

Table 9 – Summary of Shortlisted Capital Bids

Directorate	2025/26	2026/27	2027/28	2028/29	2029/30
	£000	£000	£000	£000	£000
Learning and Skills	2,350	3,000	4,286	0	0
Social Services	410	55	25	15	0
Environment and Housing	3,062	725	185	185	185
Place	0	0	0	0	0
Corporate Resources	42	740	48	48	48
Total Gross Capital Bids	5,864	4,520	4,544	248	233
Less Available s106	(1,000)	(1,900)	0	0	0
Less Specific Grant	0	(1,100)	(4,286)	0	0
Total Net Capital Bids	4,864	1,520	258	248	233

- 2.21** The recommendations of the Strategic Insight Board have been reviewed by the Senior Leadership Team and the Budget Working Group which comprises the Leader and Deputy Leader, the Chief Executive and the Head of Finance. A draft Capital Programme 2025/26 to 2029/30 inclusive of proposed successful bids is detailed in Appendix 1.
- 2.22** Funding of £42k for the bids in relation to the Alps Offices Emergency lighting partial renewal (£17k) and the Alps Site wide External lighting partial renewal (£25k) has been found and approved within the 2024/25 Capital Programme due to the health and safety nature of this bids. Funding is also being sought in 2024/25 to carry out the replacement of the pool pumps at Penarth Leisure Centre.
- 2.23** As set out in paragraphs 1.2 to 1.4 the allocation of Capital Bids has been considered by Insight Board and Senior Leadership Team. Given the severe limitations of funding available to progress new Capital Bids and the high level of risk for the Council associated with some of the schemes submitted the approach necessitated has been that only those schemes of highest corporate priority and/or risk could be pursued.
- 2.24** The process for analysing capital bids is detailed in section 4 of the [Draft Capital Strategy](#). The 2025/26 to 2029/30 Capital Proposals have been made in accordance with the principles of the Capital Strategy.
- 2.25** As the provisional capital settlement from Welsh Government has now been received, it is proposed that new schemes are included in the capital programme 2025/26 to 2029/30. The bids that have been put forward for funding are included in Appendix 1 and detailed in Appendix 3, however these are summarised in the table below:

Table 10 – Capital bids that are proposed to be funded

Directorate	2025/26 £000	2026/27 £000	2027/28 £000	2028/29 £000	2029/30 £000
Social Services					
Cartref Porthceri and Southway Toilets	48	47	0	0	0
Southway Access Improvements	65	0	0	0	0
Ty Jenner Air Source Heat Pump	195	0	0	0	0
Ty Robin Goch Refurbishment	55	55	25	15	0
Environment and Housing					
Street Lighting LED Lantern Replacement	100	100	100	100	100
Penarth Marina Landslip	0	540	0	0	0
Fleet Parking	2,400	0	0	0	0
Corporate Resources					
Civic Sash Windows Replacement	0	44	48	48	48
Pipeline Schemes					
Romilly Primary New Dining Block	1,350	0	0	0	0
Total Capital Bids	4,213	786	173	163	148

- 2.26** A grant bid has been submitted to Welsh Government in relation to the Romilly Primary New Dining Block scheme, the Council are currently awaiting the outcome of the bid and in the interim the scheme has been built into the programme to be funded from supported borrowing. If the grant bid is successful the scheme will be funded from grant and the borrowing will not be required. The outcome of the grant bid is expected to be known by the time of writing of the Final Capital Proposals report in February 2025.
- 2.27** A grant bid has also been submitted in December for the Ty Jenner Air Source Heat Pump scheme, the Council are awaiting the outcome of the bid and the scheme is currently funded from the project zero reserve. If the grant funding is awarded the internal funding will not be required to be drawn down from the reserve.
- 2.28** In addition to the above, several other amendments have been made to the 5 year Capital Programme and these are detailed in the paragraphs below.
- 2.29** The Council currently has a significant amount of asset maintenance back log, and given the substantial rise in construction costs it is prudent to increase the allocation of the Social Services and Environment and Housing asset renewal

budgets. The asset renewal allocations have been increased as set out in the table below.

Table 11 – Asset Renewal Increase in Allocation

	2025/26 £000	2026/27 £000	2027/28 £000	2028/29 £000	2029/30 £000
Social Services Asset Renewal					
Current Allocation	100	100	100	100	100
Revised Allocation	135	200	200	200	200
Environment & Housing Asset Renewal					
Current Allocation	500	500	500	500	500
Revised Allocation	600	600	600	600	600

2.30 Llanmaes Construction - Following a detailed tender exercise late in 2021/22 and due to cost rises in materials and fuel impacting construction schemes around the same time, the Benefits Cost Ratio (BCR) for the Llanmaes flood scheme fell below parity or 1. The Welsh Government standard criteria for grant funding of flood risk management schemes requires a BCR of parity or above. A revised economic appraisal of the full scheme was submitted to the Welsh Government in June 2023 using a non-standard economic appraisal. Following consultation with Welsh Government, this approach has been deemed unacceptable and a full economic appraisal will be completed to inform an Outline Business Case (OBC) clarifying the economic viability of the scheme. The OBC is due to be completed by quarter 4 2024/25. Given the outcome of the previous economic appraisal the scheme is unlikely to be economically viable, but this will not be confirmed until late in quarter 4 2024/25. Due to the above if the scheme were to go ahead it would most likely commence in 2026/27, therefore the match funding for this scheme has been reprofiled as set out in the table below:

Table 12 – Reprofile Llanmaes Construction

	2025/26 £000	2026/27 £000	2027/28 £000	Total £000
Current Profile	518	0	0	518
Revised Profile	0	279	239	518

2.31 The Penarth Marina Landslip Slope Stabilisation Works will not commence until 2025/26 therefore it is requested to reprofile the scheme as set out in the table below. The scheme has been increased by an additional £540k as detailed in table 10 and Appendix 3.

Table 13 – Reprofile Penarth Marina Landslip – Slope Stabilisation Works

	2024/25 £000	2025/26 £000	2026/27 £000	Total £000
Current Profile	1,500	3,000	0	4,500
Revised Profile	25	3,000	2,015	5,040

- 2.32** A capital bid was submitted in relation to the redevelopment of Sully Primary School. Ongoing discussions are progressing around this scheme and therefore it has not been included in the Capital Programme at this time. This scheme would also be firstly subject to Cabinet approval and then a full business case would be required to be approved through Welsh Government for Sustainable Communities for Learning Grant Funding. An update will be provided with the Final proposals report in February 2025.
- 2.33** Vehicles will be purchased throughout the five year Capital Programme using the Vehicle Reserve. This will be replenished yearly through vehicle capital receipts and revenue provision for the replacement of vehicles as part of the scheme.
- 2.34** Various allocations for Asset Renewal have currently been included in Appendix 1 over the five year period of the programme. It is requested that the £2m Education Asset Renewal is allocated as set out in Appendix 1. The Asset Renewal budgets for Social Services and Environment and Housing will be reviewed and schemes will be identified prior to the approval of the Final Capital proposals for 2025/26 to ensure that funding is allocated to priority schemes.
- 2.35** A Summary of the 2025/26 to 2029/30 Capital Programme and how it is funded is included in the Tables below:

Table 14 – Summary of the 5 Year Capital Programme with funding

Directorate	2025/26 £000	2026/27 £000	2027/28 £000	2028/29 £000	2029/30 £000
Learning and Skills	17,835	2,309	2,000	2,000	2,000
Social Services	1,373	302	225	215	200
Environment	11,277	6,179	4,124	3,885	3,710
Housing	25,477	40,774	61,795	49,203	51,551
Place	1,967	1,305	1,305	1,150	1,150
Corporate Resources	312	294	298	473	431
City Deal	810	2,286	807	2,053	1,100
Pipeline Schemes	23,389	36,672	24,042	12,522	915
Total	82,440	90,121	94,596	71,501	61,057

Funding	2025/26	2026/27	2027/28	2028/29	2029/30
	£000	£000	£000	£000	£000
General Capital Grant	4,229	4,229	4,229	4,229	4,229
General Fund (GF) Reserves/Revenue	4,387	1,418	800	800	800
HRA Revenue/Reserves	6,979	6,540	7,516	3,355	1,794
Capital Receipts	3,829	1,684	166	11	0
HRA Capital Receipts	0	0	500	500	500
Grants	35,877	36,199	20,209	14,398	5,570
S106	1,935	2,350	2,435	0	0
Total	57,236	52,420	35,855	23,293	12,893
Borrowing Requirement					
Supported Borrowing	3,377	3,377	3,377	3,377	3,377
Unsupported Borrowing GF	10,144	6,260	7,155	5,053	1,100
Unsupported Borrowing HRA	11,683	28,064	48,209	39,778	43,687
Total Borrowing Requirement	25,204	37,701	58,741	48,208	48,164
Total Capital Programme	82,440	90,121	94,596	71,501	61,057

2.36 Since the Initial Capital Proposals report, that went to Cabinet on 24th October 2024 several amendments have been approved in relation to the five year Capital Programme including capital sums carried forward and reprofiling which are included in Appendix 1. Details of these can be found in the Quarter 2 Capital Monitoring report which went to Cabinet on 28th November 2024.

2.37 Potential funding for 2025/26 onwards which has not been allocated to specific schemes is shown under the All Services Asset Renewal heading. When allocating this in future years the first priority will be to establish whether the funding can reduce any unsupported borrowing, which in turn will reduce the revenue burden on the Council for the cost of that borrowing.

Housing Improvement Programme

2.38 The Council achieved Welsh Housing Quality Standard (WHQS) at the end of March 2018. The five year Capital Programme therefore reflects the level of works required to maintain WHQS and the Council's aspirations as part of the Housing Asset Management Plan, which includes the building of new houses. This is further detailed in the 30 year Housing Improvement Plan, the revised version of which was brought to Cabinet in January 2024. The Housing Improvement Programme is reviewed annually and as part of this process the

expenditure will be re-profiled in line with the revised work programme. Further details are contained in section 2 of the Capital Strategy.

- 2.39** It is requested to reprofile the Housing Improvement Programme as set out in the Table below. This is in line with the Business Plan that has been approved by Full Council on 13th January 2025.

Table 15 – Reprofile of the Housing Improvement Programme

Current Programme	2025/26	2026/27	2027/28	2028/29	2029/30
	£'000	£'000	£'000	£'000	£'000
Total Budget	45,428	41,970	39,634	47,217	52,589
Revised Programme	2025/26	2026/27	2027/28	2028/29	2029/30
	£'000	£'000	£'000	£'000	£'000
Revenue/Reserves	6,979	6,540	7,516	3,355	1,794
MRA Grant	2,770	2,770	2,770	2,770	2,770
Capital Receipts	0	0	500	500	500
Unsupported Borrowing	11,683	28,064	48,209	39,778	43,687
S106	1,245	600	0	0	0
Other Grant	2,800	2,800	2,800	2,800	2,800
Total Budget	25,477	40,774	61,795	49,203	51,551

- 2.40** The Table below shows the projected balances on HRA reserves over the next 5 years:

Table 16 - Housing Improvement Programme projected reserves

As at:	Year	Closing HRA Working Balance
		£000
31/03/25	Current	4,191
31/03/26	1	4,232
31/03/27	2	4,474
31/03/28	3	2,095
31/03/29	4	2,115
31/03/30	5	2,172

Next Steps

- 2.41** Scrutiny will be asked to review the draft capital programme and make any comments to Cabinet by 27th February 2025.
- 2.42** Managers will be asked to revisit the recommended schemes contained in the draft final proposals prior to presentation to Cabinet and Council to confirm final costs and spend profiles.
- 2.43** A four week consultation on budget proposals is due to commence on 16th January with the community and other interest groups and ends 14th February,

the results of this will help to inform the Final Capital Proposals which will be brought to Cabinet in February.

- 2.44** The final settlement is due to be announced from Welsh Government late February/early March which will inform the Final Capital Proposals report. Currently, the approved timetable requires Cabinet to approve the final budget proposals by no later than 27th February 2025 and that Cabinet's final Capital Programme proposals will be considered by Full Council at a meeting to be held on 10th March 2025 to enable the Council Tax to be set by 11th March 2025.

3. How do proposals evidence the Five Ways of Working and contribute to our Well-being Objectives?

- 3.1** The Capital Strategy and Capital Programme focuses capital investment to deliver the outcomes identified as part of the Corporate Plan. Some examples are:

- **To work with and for our communities** - Consultations are carried out with the community on capital projects. Participate Vale allows the community to have their say and get involved with Council decisions and local issues in the Vale of Glamorgan
- **To support learning, employment and sustainable economic growth** - Further investment in schools through the School Investment Programme. Contributing as a partner in the Cardiff Capital Region City Deal will bring economic prosperity to the area. There will be continued investment in environment and regeneration programmes to support economic growth and further investments supported as part of the proposed Non-Treasury Service Investment Strategy.
- **To support people at home and in their community** - Investment in housing through the Housing Improvement Programme will maintain the Welsh Housing Quality Standard, consideration of alternative heating measures and new developments. Disabled Facility Grant and Enable schemes that support Vale of Glamorgan residents in their homes. Investment in leisure centres and playgrounds will encourage more use and activity.
- **To respect, enhance and enjoy our environment** - St David's CIW Primary School was designed to be low (in-use) carbon through improved building fabric, maximising renewables and its only energy source is electric. The design has been utilised for the new build for South Point Primary School which is the first net-zero carbon primary school in Wales. The Council has also successfully applied for additional Welsh Government funding to support further decarbonisation across the Sustainable Learning Communities Programme. Investing in the introduction of LED street lighting will bring environmental benefits. vehicle charging infrastructure has been installed at the Alps Depot and the Civic Offices. The school decarbonisation programme consists of a variety of energy reduction measures and renewable energy installations have been identified across several assets within the school

portfolio. Recycling is now to be sorted into separate containers, the change is aimed at improving the quality of the materials that are collected for recycling which is better for the environment and will help the Council to recycle more.

3.2 The Capital Strategy considers the Five Ways of Working.

- **Looking to the long term** - The development of the capital programme is a means of planning for the future and takes a strategic approach to ensure services are sustainable and that investments are affordable over the longer term and that future need and demand for services is understood.
- **Taking an integrated approach** – The Capital Strategy recognises that in setting the capital programme, working with partners is encouraged, as it allows the utilisation of funding from various sources, such as Welsh Government and S106 contributions, to deliver schemes.
- **Involving the population in decisions** – As part of the annual budget setting process there is engagement with residents, customers and partners. Prior to the implementation of certain capital schemes, consultation may also take place with the public which may in some cases be statutory.
- **Working in a collaborative way** – The Capital Strategy recognises that more can be achieved, and better services can be provided by collaboration, and it encourages this as a way of working in the future which includes providing funding to work with local communities.
- **Understanding the root cause of issues and preventing them** – The Capital Strategy and the process for setting and monitoring the capital programme is proactive and allows an understanding of the financial and operational issues to be considered together so that issues can be tackled at the source.

4. Climate Change and Nature Implications

- 4.1 The Council understands the importance of decarbonisation to help protect and sustain the environment over the long term and in line with its Climate emergency declaration is working and investing in measures to reduce its CO2 emissions. Several projects are included in the Capital Programme which will assist the work the Council is undertaking as part of Project Zero and commitments in the Council's Climate Challenge Plan. Specifically funding has been set aside for a programme of decarbonisation works and to support the delivery of the Tree Strategy. More detail can be found in the Section 6 of the Capital Strategy. All schemes progressed as part of the Capital Programme proposals set out the decarbonisation considerations that will be considered as part of progressing the bids.

5. Resources and Legal Considerations

Financial

- 5.1** The total net capital expenditure of the proposed programme in Appendix 1, over the 5 years, is £280.7m. The total gross capital expenditure is £399.7m.
- 5.2** In line with the overall Financial Strategy, in order to resource the Capital Programme, £8.2m of general fund reserves will be utilised over the period of the Capital Programme 2025/26 to 2029/30, however this should be balanced with the need to utilise reserves to support the revenue budget in the context of the current cost of living and revenue pressures.
- 5.3** Capital receipts are also utilised to fund the Capital Programme. The Education Capital Programme utilises general capital receipts in addition to capital receipts ring fenced for Education.

Employment

- 5.4** Some of the work included in the capital programme will be undertaken by Council staff and the relevant costs will be recharged to the capital scheme.

Legal (Including Equalities)

- 5.5** The Council is required to show that capital expenditure is covered by identified resources when developing its Final Capital Programme proposals.

6. Background Papers

Local Government Provisional Revenue Settlement letter dated 11th December 2024.

Schemes	2025/26		2026/27		2027/28		2028/29		2029/30	
	Net	Gross	Net	Gross	Net	Gross	Net	Gross	Net	Gross
	£000	£000	£000	£000	£000	£000	£000	£000	£000	£000
Learning and Skills	3,347	17,835	2,309	2,309	2,000	2,000	2,000	2,000	2,000	2,000
Social Services	1,373	1,373	302	302	225	225	215	215	200	200
Environment	10,029	11,277	6,179	6,179	4,124	4,124	3,885	3,885	3,710	3,710
HRA	18,662	25,477	34,604	40,774	56,225	61,795	43,633	49,203	45,981	51,551
Place	1,352	1,967	1,305	1,305	1,305	1,305	1,150	1,150	1,150	1,150
Resources	312	312	294	294	298	298	473	473	431	431
City Deal	810	810	2,286	2,286	807	807	2,053	2,053	1,100	1,100
Pipeline Schemes	8,743	23,389	4,293	36,672	6,968	24,042	3,694	12,522	915	915
TOTAL CAPITAL PROGRAMME	44,628	82,440	51,572	90,121	71,952	94,596	57,103	71,501	55,487	61,057

RESOURCES USED TO FINANCE PROGRAMME

GENERAL FUND CAPITAL RECEIPTS POSITION

	Net £000	Gross £000		General £000	SS £000	Ed £000
Resources from Welsh Government			Balance as at 31st March 2024	6,305	1,339	0
Supported Borrowing - General Fund	3,377	3,377				
General Capital Grant	4,229	4,229	Anticipated Required in 2024/25	-1,203	-673	-366
			Anticipated Receipt in 2024/25	0	0	550
Total Resources from Welsh Government	7,606	7,606	Balance as at 31st March 2025	5,102	666	184
			Anticipated Required in 2025/26	-2,920	-625	-284
Other Available Resources			Anticipated Receipt in 2025/26	0	0	100
General Fund Revenue/Reserves	4,387	4,387	Balance as at 31st March 2026	2,182	41	0
Housing Reserves/Revenue	6,979	6,979				
Housing Capital Receipts	0	0	Anticipated Required in 2026/27	-1,684	0	0
Education Capital Receipts	284	284	Anticipated Receipt in 2026/27	964	0	0
Social Services Capital Receipts	625	625	Balance as at 31st March 2027	1,462	41	0
General Fund Capital Receipts	2,920	2,920				
S106	0	1,935	Anticipated Required in 2027/28	-166	0	0
Other External Grants	0	33,729	Anticipated Receipt in 2027/28	0	0	0
Major Repairs Allowance	0	2,773	Balance as at 31st March 2028	1,296	41	0
Unsupported (Prudential) Borrowing	21,017	21,017				
City Deal Borrowing	810	810	Anticipated Required in 2028/29	-11	0	-1,000
TOTAL RESOURCES	44,628	82,440	Anticipated Receipt in 2028/29	1,000	0	1,000
			Balance as at 31st March 2029	2,285	41	0
			Anticipated Required in 2029/30	0	0	0
			Anticipated Receipt in 2029/30	0	0	0
			Balance as at 31st March 2030	2,285	41	0

Schemes	2025/26		2026/27		2027/28		2028/29		2029/30	
	Net	Gross	Net	Gross	Net	Gross	Net	Gross	Net	Gross
	£000	£000	£000	£000	£000	£000	£000	£000	£000	£000
Learning and Skills										
Education and Schools										
Schools Investment Programme										
Sustainable Communities for Learning Programme										
Band B Ysgol Y Deri	1,333	15,299	309	309	0	0	0	0	0	0
Free School Meals – Victoria Primary	0	522	0	0	0	0	0	0	0	0
Asset Renewal										
Schools Asset Renewal/Other	0	0	1,950	1,950	1,950	1,950	1,950	1,950	1,950	1,950
School security and boundary fencing	50	50	0	0	0	0	0	0	0	0
Victorian Schools General Maintenance	125	125	0	0	0	0	0	0	0	0
Victoria Primary Flat Roof Renewal	60	60	0	0	0	0	0	0	0	0
Wick Primary Electrical Rewire	220	220	0	0	0	0	0	0	0	0
Colcot Primary Roof Works Phase 2	175	175	0	0	0	0	0	0	0	0
Oakfield Primary Drainage Repairs	40	40	0	0	0	0	0	0	0	0
Victoria Primary Fire Alarm Renewal	75	75	0	0	0	0	0	0	0	0
Victoria Primary Toilet Refurbishment	75	75	0	0	0	0	0	0	0	0
Victoria Primary Pitched Roof Renewal Phase 1	200	200	0	0	0	0	0	0	0	0
Cadoxton Primary Boiler Repairs	25	25	0	0	0	0	0	0	0	0
Cadoxton Primary Retaining Wall Reinstatement	70	70	0	0	0	0	0	0	0	0
Ysgol Pen Y Garth Flat Roof Renewal and New Cavity Trays	80	80	0	0	0	0	0	0	0	0
Romilly Primary Electrical Rewire Phase 2	195	195	0	0	0	0	0	0	0	0
Romilly Primary Window Replacement Phase 1	40	40	0	0	0	0	0	0	0	0
Colcot Primary Toilets	60	60	0	0	0	0	0	0	0	0
Stanwell Comprehensive School Urgent Works Identified in Condition Survey	125	125	0	0	0	0	0	0	0	0
Sully Primary Fire Alarm	50	50	0	0	0	0	0	0	0	0
Llandough Primary New Boilers	160	160	0	0	0	0	0	0	0	0
Education Asset Renewal - contingency	175	175	50	50	50	50	50	50	50	50
Slippage										
Victoria Primary Boundary Wall	14	14	0	0	0	0	0	0	0	0
Total Education and Schools	3,347	17,835	2,309	2,309	2,000	2,000	2,000	2,000	2,000	2,000
Total Learning and Skills	3,347	17,835	2,309	2,309	2,000	2,000	2,000	2,000	2,000	2,000
Social Services										
Asset Renewal										
Social Services Asset Renewal	135	135	200	200	200	200	200	200	200	200
Capital Bids										
Social Services Invest to Save Schemes	625	625	0	0	0	0	0	0	0	0
Residential Homes Fire Doors	90	90	0	0	0	0	0	0	0	0
Cartref Residential Home - Boiler Renewal Works	160	160	0	0	0	0	0	0	0	0
Equalities Act Compliant Toilets at Cartref Porthceri and Southway	48	48	47	47	0	0	0	0	0	0
Ty Jenner Air Source Heat Pump	195	195	0	0	0	0	0	0	0	0
Ty Robin Goch Refurbishment & Renewal Works	55	55	55	55	25	25	15	15	0	0
Southway Access Improvements	65	65	0	0	0	0	0	0	0	0
Total Social Services	1,373	1,373	302	302	225	225	215	215	200	200

Schemes	2025/26		2026/27		2027/28		2028/29		2029/30	
	Net	Gross	Net	Gross	Net	Gross	Net	Gross	Net	Gross
	£000	£000	£000	£000	£000	£000	£000	£000	£000	£000
Neighbourhood Services and Transport										
Vehicle Replacement Programme	1,367	1,367	800	800	800	800	800	800	800	800
Asset Renewal										
Asset Renewal	600	600	600	600	600	600	600	600	600	600
Neighbourhood Services Highway Improvements	2,000	2,000	2,000	2,000	2,000	2,000	2,000	2,000	2,000	2,000
Flood Risk Management	100	100	100	100	100	100	100	100	100	100
Coast Protection and Land Drainage General	87	87	110	110	110	110	110	110	110	110
Street Lighting LED Lantern Upgrades	100	100	100	100	100	100	100	100	100	100
Dinas Powys Flood Resilience	0	1,248	0	0	0	0	0	0	0	0
Capital Bids										
Penarth Marina Landslip - Slope Stabilisation Works	3,000	3,000	2,015	2,015	0	0	0	0	0	0
Retaining Wall Windsor Road	200	200	0	0	0	0	0	0	0	0
Llanmaes Construction	0	0	279	279	239	239	0	0	0	0
Parks and Grounds Maintenance										
Capital Bids 2024/25										
Tree Planting	100	100	100	100	100	100	100	100	0	0
Cyclical Tree Maintenance	75	75	75	75	75	75	75	75	0	0
Waste Recycling and Coastal Management										
Fleet Parking	2,400	2,400	0	0	0	0	0	0	0	0
Total Neighbourhood Services & Transport	10,029	11,277	6,179	6,179	4,124	4,124	3,885	3,885	3,710	3,710
HRA										
Housing Improvement Programme										
Total Housing Improvement Programme	18,662	25,477	34,604	40,774	56,225	61,795	43,633	49,203	45,981	51,551
Place										
Restore the Thaw	25	500	0	0	0	0	0	0	0	0
The Woodland Investment Grant (TWIG)	0	140	0	0	0	0	0	0	0	0
Private Sector Housing										
Empty Homes	130	130	0	0	0	0	0	0	0	0
Disabled Facility Grants	1,197	1,197	1,305	1,305	1,305	1,305	1,150	1,150	1,150	1,150
Total Place	1,352	1,967	1,305	1,305	1,305	1,305	1,150	1,150	1,150	1,150
Resources										
All Services Asset Renewal	0	0	0	0	0	0	175	175	383	383
Civic Offices Sash Windows	0	0	44	44	48	48	48	48	48	48
Decarbonisation Scheme	0	0	0	0	0	0	145	145	0	0
Ysgol Sant Curig Lighting Renewal	45	45	0	0	0	0	0	0	0	0
Barry Leisure Centre PV Panels	80	80	0	0	0	0	0	0	0	0
Oakfield Gas boilers to air source heat pumps	187	187	209	209	0	0	0	0	0	0
Ysgol y Ddraig Gas boilers to air source heat pumps	0	0	41	41	250	250	105	105	0	0
ICT Schemes										
Total Resources	312	312	294	294	298	298	473	473	431	431

Schemes	2025/26		2026/27		2027/28		2028/29		2029/30	
	Net	Gross	Net	Gross	Net	Gross	Net	Gross	Net	Gross
	£000	£000	£000	£000	£000	£000	£000	£000	£000	£000
City Deal										
City Deal	810	810	2,286	2,286	807	807	2,053	2,053	1,100	1,100
Total City Deal	810	810	2,286	2,286	807	807	2,053	2,053	1,100	1,100
Pipeline Schemes										
St Richard Gwyn Redevelopment	3,227	13,227	1,091	23,811	1,000	15,398	448	9,276	915	915
Extension to Cowbridge Primary Phase 2 (lolo)	1,166	5,812	202	8,111	2,968	3,209	246	246	0	0
Band B Penarth Cluster - Review Primary Provision to Include Cosmeston	0	0	0	1,750	0	2,435	0	0	0	0
Romilly Primary School New Dining Block	1,350	1,350	0	0	0	0	0	0	0	0
Non-Treasury Investment Strategy	3,000	3,000	3,000	3,000	3,000	3,000	3,000	3,000	0	0
Total Pipeline Schemes	8,743	23,389	4,293	36,672	6,968	24,042	3,694	12,522	915	915
Total Value of Capital Programme	44,628	82,440	51,572	90,121	71,952	94,596	57,103	71,501	55,487	61,057

Bid Priority	Scheme Name	Anticipated Cost £					Brief Scheme Description	Links to revenue saving	Decarbonisation Considerations	Links to the Councils Wellbeing Objectives	Links to the Council's Annual Delivery Plan	Risk Rating of not progressing
		2025/26 £	2026/27 £	2027/28 £	2028/29 £	2029/30 £						
Learning and Skills												
3	Romilly Primary New Dining Block	1,350,000	0	0	0	0	Provision of new dining facilities to enable delivery of UFSM without impacting operational function of the school	There will be a reduction in the cost of on-going repairs to the building as well as a reduction in the energy related running costs of the building.	New building will be delivered to current Building Regulation standards which will improve building efficiency leading to reduced energy consumption.	Long Term and Prevention	Investing in our school assets to ensure the Council has the right infrastructure	Medium
4	Sully Primary School	1,000,000	3,000,000	4,286,000	0	0	The school condition and suitability is poor. The school has multiple demountables located over the site and the school itself does not flow well. Based on the scheme being delivered at £8.2m, the main building would remain unchanged, and existing modular units are replaced or refurbished to meet immediate needs.	There will be a reduction in the cost of on-going repairs to the building. Backlog maintenance of school would be removed if the scheme was developed.	There would be potential to achieve lower carbon measures, however the £8.2m scheme would not achieve net zero carbon.	Objective 1 - To work with and for our communities - Improve how we involve, engage and communicate with others about our work and decisions. Objective 2 - To support learning, employment and sustainable economic growth - Invest in our schools to provide the right learning environment for the 21st Century and facilities which benefits the wider community. Objective 3 - To support people at home and in their community - Encourage and support people of all ages to have active and healthy lifestyles to improve and maintain their physical and mental well-being. Provide more opportunities for everyday cycling and walking and work with our partners to develop a range of travel options to encourage people out of their cars. Objective 4 - To respect, enhance and enjoy our environment - Work to reduce the organisation's carbon emissions to net zero before 2030 and encourage others to follow our lead as part of minimising the negative impact of our activities on the environment. Protect, preserve and where possible enhance our natural and built environment and cultural heritage. Work with the community, developers and others to ensure that new developments are sustainable and that developers mitigate their impacts, integrate with local communities and provide necessary infrastructure.	Develop a new school investment programme. - Invest in carbon reduction measures across our building assets including the school estate - Deliver our Public Participation Strategy including the use of place making to improve how we involve, communicate and consult with people and ensure citizens have the opportunity to have their voices heard. - Work with schools and other partners to ensure schools are effectively supported to maximise outcomes for all learners.	High
Learning and Skills		2,350,000	3,000,000	4,286,000	0	0						
Social Services												
1	Equalities Act Compliant Toilets at Cartref Porthceri and Southway	95,000	0	0	0	0	Reconfiguration and refurbishment of 13 Nr toilet areas that are not compliant with the Equalities Act.	N/A	N/A	Long Term and Prevention	Investing in our assets to ensure the Council has the right infrastructure to support social and cultural well-being	High
2	Ty Jenner Boiler Replacement	195,000	0	0	0	0	The heating and hot water to Ty Jenner is provided by three very old fashioned and uneconomic boilers. One has failed completely and the other two break down on a regular basis and are repaired by using parts from the defunct boiler as it is virtually impossible to source new parts for them. The remaining boilers are beyond their planned economic life. To enable a low carbon future, we propose to replace the gas boilers and water heater with air	There will be a significant reduction in the cost of the energy related running costs of the building.	Providing heat through an air source heat pump as opposed to a gas boiler produces in the region of 45% of the emissions associated with a gas boiler system and this figure will drop as the grid continues to decarbonise.	Long Term and Prevention	Investing in our assets to ensure the Council has the right infrastructure	Medium
3	Ty Robin Goch Refurbishment & Renewal Works	55,000	55,000	25,000	15,000	0	Replacement of flat roofing and rooflights, repairs to pitched roof, replacement of windows and doors.	There will be a reduction in the cost of the energy related running costs of the building.	The new flat roof, rooflight and windows and doors will significantly improve the thermal efficiency of the building resulting in a reduction in energy required to heat the building.	Long Term and Prevention	Investing in our assets to ensure the Council has the right infrastructure to support social and cultural well-being.	Medium/High
4	Southway Access Improvements	65,000	0	0	0	0	Extension of the foyer in Southway to ensure it is large enough to be fully compliant for wheelchair access.	N/A	N/A	Long Term and Prevention	Investing in our assets to ensure the Council has the right infrastructure to support social and cultural well-being.	Medium
Total Social Services		410,000	55,000	25,000	15,000	0						
Neighbourhood Services & Transport												
2	Penarth Marina Landslip - Slope Stabilisation Works	0	540,000	0	0	0	Additional £500k required for current bid already approved within the Capital Programme (£4.5m). There have been a number of recent major landslips affecting the escarpment at Penarth Marina and impacting safety within the existing boatyard and car parks, stabilisation works are required to rectify and make safe.	Future maintenance costs are estimated at £50k per annum.	A robust scheme designed and delivered following an appropriate business case will identify the most advantageous and economically viable slope stabilisation works to minimise ongoing maintenance and repair works and therefore in the long-term reduce the carbon emissions associated with construction / maintenance activities.	Long term, prevention, involvement, Collaboration	Project Zero The scheme will identify the most economic and cost effective slope stabilisation works are progressed to address the further risk of landslips and risk for those using the land beneath the escarpment and this will minimise ongoing maintenance and repair works and therefore in the long-term reduce the carbon emissions associated with ongoing construction / maintenance activities. Organisational Resilience by carrying out the appropriate stabilisation works to the escarpment, this will ensure the long-term viability of the assets and businesses within Penarth marina and reduce overall long-term maintenance.	High
3	Fleet Parking, Atlantic Trading Estate	2,848,000	0	0	0	0	To develop Council owned land on Atlantic Trading Estate, (ATE) Barry to accommodate Neighbourhood Services: Operations Waste and Recycling collection vehicles.	It is estimated cost avoidance savings of over £350k per annum attributed to this project that will see an enhanced performance of the service. This will be captured from reduced down time saving on the discharging of loads and travelling time, back to the Council's depot in Wenvoe. This will involve the whole team on every vehicle which will be considerable unproductive time.	There is a modest carbon benefit attributed to the project of 50 tonnes of CO2e per annum. Overall, the fleet parking proposal demonstrates positive credentials delivering operational efficiencies, revenue savings and carbon benefits ensuring the long-term resilience and sustainability of the front-line service.	The provision of fleet parking is linked to the Council's Health and well-being objectives. Objective Four: To respect, enhance and enjoy our community. - By working to reduce the organisation's carbon emissions to net zero before 2030 and encourage others to follow our lead as part of minimising the negative impact of our activities on the environment. Minimise pollution recognising the detrimental impact it may have on the environment and people's well-being.	Aligns with the Council's Annual Delivery Plan: By responding to our critical challenges - Adapting our services and how they are provided in response to local priorities, financial pressures and workforce challenges.	High
8	LED Lantern Upgrades	185,000	185,000	185,000	185,000	185,000	The project involves upgrading 651 existing street lighting and 1,041 illuminated road furniture to LED technology. This initiative focuses on improving energy efficiency, reducing operational costs, and lowering carbon emissions by replacing older, less efficient lighting technologies.	LED lighting is known for its energy efficiency, consuming significantly less electricity than traditional lighting systems. This will lead to substantial reductions in energy costs across the Council's operations. LED's have a longer lifespan compared to conventional lamps, which reduces the frequency of replacements and consequently, maintenance costs.	This project directly contributes to the Council's decarbonisation goals under Project Zero by reducing the carbon footprint of street lighting. LED's emit less heat and require less power, contributing to lower overall greenhouse gas emissions.	Objective 4: Respect, enhance, and enjoy our environment - by minimising the environmental impact of public lighting and enhancing public spaces with modern, efficient lighting.	Aligns with the Council's climate emergency response initiatives, particularly in reducing energy consumption and promoting sustainability.	Moderate
9	Penarth Leisure Centre – Replacement pool pumps now at end of life	29,000	0	0	0	0	Replacement of main pool pumps	Possible significant loss of income claim when pumps fail	Replacement would provide high efficiency and energy cost savings	Once these pumps fail swimming at the site will not be possible until they are replaced that could take several months due to work involved and the time taken to deliver new pumps.	This scheme would impact on project zero but more importantly would ensure Penarth Leisure will continue to operate without further interruptions following completion of the roof works.	High
Total Neighbourhood Services & Transport		3,062,000	725,000	185,000	185,000	185,000						

Bid Priority	Scheme Name	Anticipated Cost £					Brief Scheme Description	Links to revenue saving	Decarbonisation Considerations	Links to the Councils Wellbeing Objectives	Links to the Council's Annual Delivery Plan	Risk Rating of not progressing
		2025/26 £	2026/27 £	2027/28 £	2028/29 £	2029/30 £						
Place												
Total Place Resources		0	0	0	0	0						
1	Alps - Emergency Lighting	17,000	0	0	0	0	Life Critical equipment. Replacement of defective units and removal of unrequired units including disposal. This is part of statutory compliance requirements.	Reduced maintenance costs of failing system.	More efficient modern emergency lighting will reduce overall carbon emissions.	Long Term and Prevention		High
2	Alps Yard - car park/yard lighting	25,000	0	0	0	0	Replacement fittings/cabling on existing columns following fire in column. Lighting in this area of the Yard is poor.	Will reduce energy costs	Reduction in energy costs associated with modern replacement fittings etc	Long Term and Prevention	Investing in our assets to ensure the Council has the right infrastructure to support staff well-being and Health & Safety	Medium
3	Civic Offices - 591 Sash Windows (Option A)	0	44,400	48,000	48,000	48,000	As above, but with survey work completed first with phases over three years to follow on. Not as cost efficient as undertaking all 591 under one contract.	As above		As above	As above	High
5	Server Infrastructure	0	696,000	0	0	0	Replacement of servers at end of life and out of support	N/A	The server environment has a high carbon impact	Long Term and Prevention	Servers are required for all IT Storage and On-Premise applications, without which we have no organisational IT resiliency	Very High
Total Resources		42,000	740,400	48,000	48,000	48,000						
GRAND TOTAL		5,864,000	4,520,400	4,544,000	248,000	233,000						

	2025/26	2026/27	2027/28	2028/29	2029/30	Need	Decarbonisation
Capital Bid	£000	£000	£000	£000	£000		Considerations
Cartref Porthceri and Southway Toilets	48	47	0	0	0	Reconfiguration and refurbishment of 13 toilet areas that are not compliant with the Equalities Act.	Use of local suppliers to carry out works.
Southway Access Improvements	65	0	0	0	0	Extension of the foyer in Southway to ensure it is large enough to be fully compliant for wheelchair access.	Use of local suppliers to carry out works.
Ty Jenner Air Source Heat Pump	195	0	0	0	0	The heating and hot water to Ty Jenner is provided by three very old uneconomic boilers, and a gas fired water heater. One of the boilers has failed completely and the other two are breaking down on a regular basis and it is virtually impossible to source new parts for them. It is proposed to replace the gas boilers and water	Providing heat through an air source heat pump as opposed to a gas boiler produces in the region of 45% of the emissions associated with a gas boiler system and this figure will drop as the grid continues to decarbonise.

						heater with air source heat pumps.	
Ty Robin Goch Refurbishment	55	55	25	15	0	Recent surveys have identified the need for the existing flat roof coverings and rooflights, and windows and external doors to be replaced as they have reached the end of their economic life. Repairs and maintenance works are also required to the pitched roof and associated rainwater goods. The proposed works include replacement of flat roofing and rooflights, repairs to pitched roof, replacement of windows and doors.	The new flat roof, rooflight and windows and doors will significantly improve the thermal efficiency of the building resulting in a reduction in energy required to heat the building.

Street Lighting LED Lantern Replacement	100	100	100	100	100	The project involves upgrading existing street lighting and illuminated road furniture to LED technology. This initiative focuses on improving energy efficiency, reducing operational costs, and lowering carbon emissions by replacing older, less efficient lighting technologies.	This project directly contributes to the Council's decarbonisation goals under Project Zero by reducing the carbon footprint of street lighting. LED's emit less heat and require less power, contributing to lower overall greenhouse gas emissions.
Penarth Marina Landslip - Slope Stabilisation Works Already approved in the programme £4.5m, additional £540k requested.	0	540	0	0	0	There have been a number of recent landslips affecting the escarpment at Penarth Marina and impacting on safety. The works would make safe this area.	A robust scheme following an appropriate business case will identify the most advantageous and economically viable slope stabilisation works to minimise ongoing maintenance and repair works and in the long-term reduce the carbon emissions associated with construction/ maintenance activities.

Fleet Parking	2,400	0	0	0	0	<p>Develop Council owned land on Atlantic Trading Estate, (ATE) Barry to accommodate Neighbourhood Services Operations Waste and Recycling collection vehicles. The implications of not carrying out this scheme would have a negative impact on the operating costs of the services Operations as there will be a considerable use of unproductive staff time. Additional to this, transporting the fleet back to the Alps Depot, will continue to contribute to carbon emissions being produced. Without developing the fleet parking at Atlantic Trading Estate, we will be unable to convert our fleet of</p>	<p>There is a modest carbon benefit attributed to the project of 50 tonnes of CO2e per annum. Overall, the fleet parking proposal demonstrates positive credentials delivering operational efficiencies, revenue savings and carbon benefits ensuring the long-term resilience and sustainability of the front-line service.</p>
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						collection vehicles from diesel to electric.	
Civic Sash Windows Replacement	0	44	48	48	48	All window springs are approaching end of economic life. There is heightened probability of the widows failing which is a health and safety risk. The approach would be to inspect and service windows to ascertain full extent of repairs. Once identified repairs are to be priorities and a phased approach be considered.	Currently, the office space is experiencing both heat dissipation and draughts, particularly during windy conditions. Consequently, this results in a higher demand for the gas heating system. Repairing the windows will improve building efficiency leading to reduced energy consumption.
Romilly Primary New Dining Block	1,350	0	0	0	0	Provision of new dining facilities to enable delivery of universal free school meals without impacting operational function of the school.	New building will be delivered to current Building Regulation standards which will improve building efficiency leading to reduced energy consumption.
Total Capital Bids	4,213	786	173	163	148		